

Adapt Thematic Analysis

Location	Theme	Qualitative Context	Source
Aberdeen	Children's Hearing System Concerns	Not equipped to be making decisions around youth justice	Aberdeen Social Work
	Demand/Resource Mismatch	Additional need since change to ACR/covid response – not enough resource or support	
		Commissioning wants one size fits all rather than more specialised, individualised services	
	Education Resource	Schools referring directly into reporter – misses awareness in third sector and mandatory/statutory services	
	Falling through gaps in services	16+ less likely to meet EEI requirements, limited resources to signpost thereafter	
	Increased Resource Demand from New Care and Justice Bill	Bail & movement restrictions won't be resourced effectively	
		EEI demand may increase with new bill and unsure how to resource	
		Unable to implement Care & Justice Bill without further funding to support legislation	
	Information Sharing	Better sharing of practice between agencies needed – communication not clear	
	Lack of skilled/appropriate court support	Advocacy supports in court required	
		More effective legal representation within court required – not enough justice solicitors and trauma informed practices	
		Need to get to young people in court earlier, for emotional support, knowledge around decisions and consequences,	

		formulation/assessment formed sooner. Limited to no support for YP attending court	
	National Service Needs	A need for national Restorative Practices	
	Postcode Lottery	Gang related crime and exploitation gravitating to rural settings as less likely to be caught	
Aberdeenshire	Children's Hearing System Concerns	More training needed for panel members	Aberdeenshire Social Work
	Demand/Resource Mismatch	EEI Resources are Limited	
		Not enough support for young people with learning difficulties	
	Education Resource	Reduced timetables in schools following covid have been detrimental to early entrance into justice systems	
	Falling through gaps in services	No reliable resources for 16+.	
	Increased Resource Demand from New Care and Justice Bill	Don't have enough providers in place to support intensive packages that may come out of hearings.	
		Don't have identified gaps for 12-16 currently but anticipate this changing with implementation of bill	
		Unable to implement Care & Justice Bill without further funding to support legislation	
	Lack of skilled/appropriate court support	Would like to see more education for young people around justice system and understanding legal consequences and charges	
		Would like to see options like problem solving courts	
	Postcode Lottery	Area depends on opportunity/support available	
		Gang related crime and exploitation gravitating to rural settings as less likely to be caught	

		National legislation but not taking into account the different locality needs.	
		Travel time impacting services available in rural communities	
Angus	Demand/Resource Mismatch	EEI Resources are Limited	Angus Social Work
		Increase in HSB referrals, a need for credible alternatives for HSB	
		Mental health services oversaturated	
		Need more agencies/voluntary agencies to prevent as many going directly to SW referrals	Angus Social Work
		No reliable resources for 12-16yr olds.	Angus Third Sector Children's Forum
	Education Resource	School attendance/engagement issues	
		Support available for primary, but not for secondary	
	Falling through gaps in services	15 to 17-year-olds lost in system, more focus on younger ones	Angus Social Work
		Get lost between children and adult services transition	
	Increased Resource Demand from New Care and Justice Bill	Don't have enough providers in place to support intensive packages that may come out of hearings.	
	National Service Needs	No national replacement for ISMS	Angus Social Work
	Offending behaviour	Low-level: antisocial behaviour, supermarkets being targeted, public transport	
	Postcode Lottery	Travel time impacting services available in rural communities	Angus Third Sector Children's Forum
	Vulnerabilities of Young People	CCE (Small concern, but concern is still there)	Angus Social Work
		Homelessness and substance misuse in 16+	

Argyll and Bute	Children's Hearing System Concerns	Not enough consequence, CSO have minimal impact	Police Scotland (Argyll and Bute)
			Police Scotland (Helensburgh)
	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Argyll and Bute Social Work
			Live Argyll
			Police Scotland (Oban)
		Community groups that used to exist and used to be very effective have now been removed.	Argyll and Bute Social Work
		Tension between young people and some older residents can lead to a higher perception of antisocial behaviour	Police Scotland (Argyll and Bute)
			Police Scotland (Helensburgh)
		There is a need for parental/family support	Police Scotland (Argyll and Bute)
	Demand/Resource Mismatch	EEI Resources are Limited	Argyll and Bute Social Work
			Police Scotland (Argyll and Bute)
		EEI too slow to be effective	Police Scotland (Helensburgh)
		Mental health services oversaturated	Police Scotland (Argyll and Bute)

			Police Scotland (Helensburgh)
		No reliable resources for 12-16yr olds.	Argyll and Bute Social Work
			Police Scotland (Argyll and Bute)
			Police Scotland (Helensburgh)
		No reliable resources for 14-16yr olds.	Police Scotland (Oban)
		Police not equipped to deal with low-level crime	Police Scotland (Argyll and Bute)
		Staffing issues are limiting work that can be done	Argyll and Bute Social Work
			Police Scotland (Argyll and Bute)
	Education Resource	Oban High School has lots of issues with S1 and S2 students recording fights	Police Scotland (Oban)
		Oban High School policy means that the police are called for minor incidents	Argyll and Bute Social Work
		School attendance/engagement issues	
			Live Argyll
		School nurses picking up the slack in the absence of appropriate services (12-16yr olds)	Argyll and Bute Social Work
	Falling through gaps in services	Falling between gaps of EEI and intensive, needs more provision for those not meeting critical level	Police Scotland (Argyll and Bute)

		No reliable resources for 16+.	
		No support at all for 16+	Argyll and Bute Social Work
	Increased Resource Demand from New Care and Justice Bill	Don't have identified gaps for 12-16 currently but anticipate this changing with implementation of bill	Argyll and Bute Social Work
	Lack of skilled/appropriate court support	Young People leaving Polmont have zero support which increases the risk of recidivism	
	Offending behaviour	High-level: HSB, increase in sexualised crime such as inappropriate messaging, coercive behaviour, sexual assault, and allegations of rape.	
		Low-level: fights, antisocial behaviour, posting videos of other young people onto social media	Police Scotland (Oban)
		Low-level: fights, cannabis possession, antisocial behaviour	Argyll and Bute Social Work
			Police Scotland (Helensburgh)
		Low-level: fights, cannabis possession, antisocial behaviour, Supermarket's being targeted	Police Scotland (Argyll and Bute)
	Postcode Lottery	Area depends on opportunity/support available	Argyll and Bute Social Work

Clackmannanshire	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Clacks Social Work
		Street work with upped professionalism and intervention skills – can move with pockets across areas within localities (often restricted by being in one area)	
	Demand/Resource Mismatch	Mental health services oversaturated	
		No reliable resources for 12-16yr olds.	
		Substance use services in high demand	
	Education Resource	Alternative education resources so part time timetables don't result in more time for offending behaviour in the community	
		Reduced timetables in schools following covid have been detrimental to early entrance into justice systems	
	Falling through gaps in services	Limited support for 16+ (independent living, life skills, etc.)	
	Offending behaviour	High-level: assault, theft, fire starting	
		Low-level: vandalism	
	Vulnerabilities of Young People	Girls (13-16) come to attention after one isolated offence, once working with them a bigger picture of vulnerability, violent home life and involvement in exploitation is found. Hard to reach group but necessary due to common trajectory.	
		Life challenges for young women and girls are more invisible to social work and than boys and need a more nuanced approach	

Dumfries & Galloway	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Dumfries & Galloway Social Work
	Demand/Resource Mismatch	EEI not enough to deal with nature of offences – need for citywide/locality wide resource	
	Education Resource	Prior early intervention programme (3Rs – Rights, respect and responsibility) delivered in school lost due to funding	
	Lack of skilled/appropriate court support	Would like to see options like problem solving courts	
	Offending behaviour	High-level: HSB with 14-15yr old boys, assault, car theft	
	Postcode Lottery	Area depends on opportunity/support available	
		Travel time impacting services available in rural communities	
East Lothian	Community Support/Contextualised Safeguarding	Street work with upped professionalism and intervention skills – can move with pockets across areas within localities (often restricted by being in one area)	East Lothian Social Work
	Demand/Resource Mismatch	15-17 range (mainly looked after) repeated offending	
		EEI Resources are Limited	
		Flexible OOH support required, evening and weekend	

	Education Resource	Alternative education routes for young people	
		School attendance/engagement issues	
	Lack of skilled/appropriate court support	Need to look into support for YP going through court – not currently part of service due to relatively low numbers	
	Offending behaviour	High-level: assault	
		Low-level: antisocial behaviour, substance abuse	
Edinburgh	Children's Hearing System Concerns	ACR raised to 12: More noticeable impact will be seen if ACR raised to 14/16	Police Scotland (Edinburgh)
	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	
		There is a need for parental/family support	
	Demand/Resource Mismatch	Crime rates on the rise, but do not have sufficient resources to respond	Edinburgh Social Work
		EEI Resources are Limited	
		Flexible OOH support required, evening and weekend	Police Scotland (Edinburgh)
		Increase in HSB referrals, a need for credible alternatives for HSB	
		Mental health services oversaturated	
	Education Resource	Alternative education resources so part time timetables don't result in more time for offending behaviour in the community	
		High impact of COVID – teenagers missed out on education/social education/social interaction (13/14/15 are causing most harm due to missing time in COVID)	

		Police suggesting primary school support – can identify where there are families involved in OCGs, without identifying individual children	Edinburgh Social Work
	Increased Resource Demand from New Care and Justice Bill	Bail & movement restrictions won't be resourced effectively	Police Scotland (Edinburgh)
	National Service Needs	Need a national replacement/reimplementation of ISMS	Edinburgh Social Work
	Offending behaviour	High-level: housebreaking, car theft, weapon carrying, theft	
		High-level: use of knives in robberies, increase in knife carrying, HSB	Police Scotland (Edinburgh)
		Low-level: antisocial behaviour, vandalism, shop lifting, minor assault	
	Vulnerabilities of Young People	Cohort of young people vulnerable to exploitation being left with minimal focussed support	Edinburgh Social Work
		Cohort of young people vulnerable to exploitation being left with minimal focussed support (CCE, Cuckooing, etc.)	
Falkirk	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Falkirk Social Work
		Contextual safeguarding, without needing direct referral in. Target groups rather than individuals.	
	Demand/Resource Mismatch	Mental health services oversaturated	
		No place of safety	
		Substance use services in high demand	
	Education Resource	Alternative education routes for young people	
		Bail & movement restrictions won't be resourced effectively	

	Increased Resource Demand from New Care and Justice Bill	Don't have enough providers in place to support intensive packages that may come out of hearings.	
	Offending behaviour	High-level: assault, theft, assault to injury, HSB	
		Low-level: threatening and abusive behaviour	
	Vulnerabilities of Young People	Cohort of young people vulnerable to exploitation being left with minimal focussed support (CCE, CSE, etc)	
		Young people facing accommodation issues	
Fife	Children's Hearing System Concerns	ACR raised to 12: More noticeable impact will be seen if ACR raised to 14/17	Police Scotland (Levenmouth)
		ACR raised to 12: Young people come to police attention at 12 but with limited information regarding potential offending behaviour involvement prior – EEI from Police may help support this sooner	Police Scotland (Safer Comms Fife)
		Not enough consequence, CSO have minimal impact	Police Scotland (Levenmouth)
	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Police Scotland (Safer Comms Fife)
		Not enough sustainable funding – short term projects	Police Scotland (Levenmouth)
		Relationships between services, community, and parents needs to be repaired in order for young people to be supported effectively	Police Scotland (Safer Comms Fife)
		There is a need for parental/family support	
	Demand/Resource Mismatch	Commissioning wants one size fits all rather than more specialised, individualised services	
	Education Resource	Alternative education resources so part time timetables don't result in more time for offending behaviour in the community	

		Education and lack of understanding of ACEs and trauma within schools – don't understand context of family dynamic	
		Need proper curriculum for Fife Wide schools to acknowledge and support level of non-school attenders	Police Scotland (Levenmouth)
		Police trying to plug gaps within school – anti social behaviour, knife offending	Police Scotland (Safer Comms Fife)
	Offending behaviour	High-level: assault, fire setting, knife offending	
		Low-level: communication charges, antisocial behaviour	
	Postcode Lottery	Area depends on opportunity/support available (Leven Mouth is a problem area)	
Glasgow	Children's Hearing System Concerns	ACR raised to 12: More noticeable impact will be seen if ACR raised to 14/16	Police Scotland (One Glasgow)
		Increase in referrals since ACR was raised - 10% increase of under 12s, being referred to display risk and concern rather than waiting to the point of charge	Glasgow Comm. Justice
		Long drawn-out process once with reporter – charges continue to increase	Police Scotland (One Glasgow)
		Not enough consequence, CSO have minimal impact	
	Community Support/Contextualised Safeguarding	A need for more community support but with statutory claim	Glasgow Comm. Justice
		Community based youth supports – prevent boredom	
		There is a need for parental/family support	
	Demand/Resource Mismatch	Crime rates on the rise, but do not have sufficient resources to respond	Police Scotland (One Glasgow)

		EEI not enough to deal with nature of offences – need for citywide/locality wide resource	Glasgow Comm. Justice
		Effective properly funded longer term service (like IMPACT) – numbers out there but no one to refer to	
		Increase in HSB referrals, a need for credible alternatives for HSB	
		Mental health services oversaturated	
		Need more agencies/voluntary agencies to prevent as many going directly to SW referrals	
		Not enough support for neurodiverse young people and young people with learning difficulties	
	Education Resource	Mental health services are limited in schools	Police Scotland (One Glasgow)
	Falling through gaps in services	Big gap in services for higher end offences that fall between reporter/PF and EEI	
		Criteria can restrict access	
		Falling between gaps of EEI and intensive, needs more provision for those not meeting critical level	
		Falling through gap of point of conviction and intensive support – waiting on conviction and repeatedly coming back through court	
	Increased Resource Demand from New Care and Justice Bill	A need for consistency in low level offences going directly to EEI – avoid up-tariffing.	
	Offending behaviour	High-level: HSB	Police Scotland (One Glasgow)
		High-level: knife carrying gang related crime, attempted murder, armed robbery	
		Low-level: antisocial behaviour	Glasgow Comm. Justice

		Low-level: substance abuse, antisocial behaviour, vandalism, shoplifting	Police Scotland (One Glasgow)
		Seeing less "gateway crime." Young people's first offences getting more serious.	
	Vulnerabilities of Young People	Cohort of young people vulnerable to exploitation being left with minimal focussed support (CCE, CSE, county lines, etc)	Glasgow Comm. Justice
Highland	Demand/Resource Mismatch	Mental health services oversaturated	Highland Council Social Work
	Falling through gaps in services	No support at all for 16+	
	Postcode Lottery	Travel time impacting services available in rural communities	
	Vulnerabilities of Young People	Cohort of young people vulnerable to exploitation being left with minimal focussed support (CCE, sexual exploitation, Cuckooing, etc.)	
North Ayrshire	Children's Hearing System Concerns	Not enough consequence, CSO have minimal impact	North Ayrshire Council
	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Police Scotland (North Ayrshire)
	Demand/Resource Mismatch	Mental health services oversaturated	
		No reliable resources for 12-16yr olds.	
	Education Resource	School attendance/engagement issues	North Ayrshire Council
		School nurses picking up the slack in the absence of appropriate services (12-16yr olds)	Police Scotland (North Ayrshire)

	Offending behaviour	Low-level: antisocial behaviour, supermarket's being targeted (sometimes supermarket staff are assaulted)	
		Seeing less "gateway crime." Young people's first offences getting more serious.	
Perth & Kinross	Children's Hearing System Concerns	ACR raised to 12: More noticeable impact will be seen if ACR raised to 14/18	Perth & Kinross Social Work
	Demand/Resource Mismatch	EEI Resources are Limited	
		Increase in HSB referrals, a need for credible alternatives for HSB	
		Mental health services oversaturated	
	Falling through gaps in services	Limited support for 16-18-year-olds.	
	Increased Resource Demand from New Care and Justice Bill	A definite need for 16+ to be looked at, specifically 16 – 18-year-olds due to changes anticipated bill	
		Don't have enough providers in place to support intensive packages that may come out of hearings.	
		Unable to implement Care & Justice Bill without further funding to support legislation	
	Information Sharing	Unable to implement restorative justice due to inability to include victim	
	National Service Needs	A need for national Restorative Practices	

	Offending behaviour	High-level: assault, HSB, theft	
		Low-level: vandalism, antisocial behaviour, substance abuse	
	Postcode Lottery	Travel time impacting services available in rural communities	
	Vulnerabilities of Young People	CCE, Cuckooing, county lines increasing	
Scottish Borders	Information Sharing	Council have found a way to overcome GDPR issue that prevented Restorative Justice programs.	Scottish Borders Social Work
Shetland	Children's Hearing System Concerns	Concern at increase in referrals to secure/residential	Shetland Social Work
	Demand/Resource Mismatch	Mental health services oversaturated	
		Substance use services in high demand	
	National Service Needs	Restorative practice that can sit as direct route from panel/court, rather than link through social work	
	Offending behaviour	Low-level: antisocial behaviour, substance abuse	
	Postcode Lottery	Travel time impacting services available in rural communities	
South Ayrshire	Demand/Resource Mismatch	EEI Resources are Limited	South Ayrshire Social Work
		In need of a mentoring approach for 14+ young people	

South Lanarkshire	Community Support/Contextualised Safeguarding	Contextual safeguarding, without needing direct referral in. Target groups rather than individuals.	South Lan WSA
		Welfare supports in custody but not enough within community for young people approaching Justice System	
	Demand/Resource Mismatch	EEI Resources are Limited	
		Flexible OOH support required, evening and weekend	South Lan Youth Courts
		Increase in HSB referrals, a need for credible alternatives for HSB	South Lan WSA
			South Lan Youth Courts
		Mental health services oversaturated	
		Substance use services in high demand	South Lan TCAC
	Falling through gaps in services	Criteria can restrict access	South Lan WSA
		Support on leaving prison is age dependent – “older ones” have limited to no support at this point.	South Lan TCAC
		Young people falling through gap between intensive support and point of conviction	South Lan WSA
	Increased Resource Demand from New Care and Justice Bill	Unable to implement Care & Justice Bill without further funding to support legislation	South Lan TCAC
	Information Sharing	GDPR restrictions limit support options	
	Lack of skilled/appropriate court support	A need for agencies/workers who have an understanding for court processes, systems, and knowledge of legal advice. Support around court advice and implications. Support YP understanding regarding bigger picture within decisions and consequences	South Lan WSA
		More effective legal representation within court required – not enough justice solicitors and trauma informed practices	South Lan TCAC

		Need to get to young people in court earlier, for emotional support, knowledge around decisions and consequences, formulation/assessment formed sooner. Limited to no support for YP attending court	
	Offending behaviour	High-level: HSB	South Lan WSA
			South Lan Youth Courts
Stirling	Demand/Resource Mismatch	EEI and other services can have a long waiting list	Stirling Social Work
		Mental health services oversaturated	
		Substance use services in high demand	
	Increased Resource Demand from New Care and Justice Bill	If demand increases coming through panel, resource would be a challenge	
	Offending behaviour	High-level: assault, police assault, HSB, weapon use	
		Low-level: anti-social behaviour, theft	
	Postcode Lottery	Area depends on opportunity/support available	
Tayside	Children's Hearing System Concerns	ACR raised to 12: More noticeable impact will be seen if ACR raised to 14/19	Police Scotland (Tayside)
		ACR raised to 12: Young people come to police attention at 12 but with limited information regarding potential offending behaviour involvement prior – EEI from Police may help support this sooner	
	Demand/Resource Mismatch	Commissioning wants one size fits all rather than more specialised, individualised services	
		EEI Resources are Limited	
		Increase in HSB referrals, a need for credible alternatives for HSB	

		Mental health services oversaturated	
		Need more agencies/voluntary agencies to prevent as many going directly to SW referrals	
	Education Resource	Alternative education resources so part time timetables don't result in more time for offending behaviour in the community	
	Falling through gaps in services	Falling between gaps of EEI and intensive, needs more provision for those not meeting critical level	
		Get lost between children and adult services transition	
	Increased Resource Demand from New Care and Justice Bill	Don't have identified gaps for 12-16 currently but anticipate this changing with implementation of bill	
	National Service Needs	A need for national Restorative Practices	
	Offending behaviour	High-level: assault, weapon carrying, weapon use, HSB	
	Postcode Lottery	Travel time impacting services available in rural communities	
Western Isle	Community Support/Contextualised Safeguarding	Community based youth supports – prevent boredom	Police Scotland (Western Isle)
			Western Isle Social Work
	Demand/Resource Mismatch	Tension between young people and some older residents can lead to a higher perception of antisocial behaviour	Police Scotland (Western Isle)
		EEI resources are good, but they are not being used effectively. Too much complexity in the system.	Western Isle Social Work
		Mental health services oversaturated	
		No reliable resources for 12-16yr olds.	

	Education Resource	School engagement issues	
	Falling through gaps in services	No support at all for 16+	
	Offending behaviour	High-level: car theft, assault on supermarket worker, fire starting (high-level much less common)	
		Low-level: antisocial behaviour, verbal abuse, drinking	
		Low-level: antisocial behaviour, verbal abuse, vandalism	Police Scotland (Western Isle)
	Postcode Lottery	Travel time impacting services available in rural communities	Western Isle Social Work